

COMMUNITIES AND PLACE OVERVIEW AND SCRUTINY COMMITTEE AGENDA

Monday, 29 October 2018 at 1.30 pm in the Bridges Room - Civic Centre

From the Chief Executive, Sheena Ramsey

Item	Business
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1	Apologies for Absence
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2	Minutes of the last meeting (Pages 3 - 10)
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	PART 1 of AGENDA - AD HOC POLICY ISSUE
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3	Consultation Responses - Statement of Gambling Principles (Pages 11 - 24)
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	Report of the Service Director, Development, Transport and Public Protection, Communities and Environment
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	PART 2 of AGENDA
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4	Review to Address Skills Shortages & Increase Employment Opportunities - second evidence gathering (Pages 25 - 28)
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	Report of the Strategic Director, Communities and Environment and Strategic Director, Care Wellbeing and Learning
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5	Annual Work Programme (Pages 29 - 32)
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	Report of the Chief Executive and the Strategic Director, Corporate Services and Governance
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GATESHEAD METROPOLITAN BOROUGH COUNCIL
COMMUNITIES AND PLACE OVERVIEW AND SCRUTINY COMMITTEE
MEETING

Monday, 17 September 2018

- PRESENT:** Councillor N Weatherley (Chair)
- Councillor(s): D Burnett, B Clelland, S Dickie, K Dodds, F Geddes, M Graham, H Haran, S Hawkins, M Hood, H Kelly, J McClurey, J Turnbull and A Wheeler
- IN ATTENDANCE:** Councillor(s): A Geddes
- APOLOGIES:** Councillor(s): T Graham, K McClurey and J Simpson

CPL9 MINUTES OF THE LAST MEETING

RESOLVED - That the minutes of the meeting held on Monday 18 June 2018 be agreed as a correct record.

CPL10 REVIEW TO ADDRESS SKILLS SHORTAGES & INCREASE EMPLOYMENT OPPORTUNITIES - FIRST EVIDENCE GATHERING SESSION

Following the agreement of the Overview and Scrutiny Committee that the focus of the review for 2018/19 would be work to address skills shortages and increase employment opportunities.

The review will look to help the Committee to have a holistic view of the current skills and employment position and the challenges we face both now and in the future. The Committee will also consider how the Council and/or its partners currently work, highlight gaps in provision and identify more effective partnership working opportunities for the benefit of Gateshead residents.

The scoping report for the review was agreed on 18 June and today's session will include presentations from Jan Batchelor, Childcare Support Lead Officer and Ryan Gibson, National Facilitator, Careers Education, North East Local Enterprise Partnership.

The Committee first received a presentation from Jan Batchelor. Jan advised the Committee that a Government Report – Unlocking Talent, Fulfilling Potential: a plan for improving social mobility through education in December 2017 advised that in our country today, where you start still all too often determines where you finish. And whilst talent is spread evenly across the country, opportunity is not. The plan set an overarching ambition: no community left behind.

It was also noted in the report that across the country, less-advantaged children fall behind their more affluent peer in the early years and the gaps widen throughout school and beyond. Opportunity breeds opportunity and while advantage accumulates, so too does early disadvantage.

The Government has 4 stated ambitions

1. Close the 'word gap' in the early years
2. Close the attainment gap in school while continuing to raise standards for all
3. High quality post-16 education choices for all young people
4. Everyone achieving their full potential in rewarding careers

The Effective pre-school, primary and secondary education project (June 2015) was instrumental in the development of the government's social mobility and education plan: Its key findings were:

- Pre-school has a positive and long term impact on children's attainment, progress and social-behavioural development
- At school entry (age 5), attending pre-school improved children's academic and social outcomes with an early start (before 3 years of age) and attending a high quality setting being particularly beneficial.
- At age 11, high quality pre-school was especially important for boys, pupils with SEND and those from disadvantaged backgrounds through enhanced maths outcomes for disadvantaged pupils and for those of low qualified parents.

At age 14, (Key Stage 3), those who attended high quality pre-school had higher attainment and better social-behavioural development. By age 16 (Key stage 4) attending a high quality pre-school predicted better GCSE results.

In terms of Early Education and Childcare in Gateshead, research has shown the importance of high quality provision in improving outcomes for children.

Within Gateshead 96% of childminders and 100% of private, voluntary and independent nurseries, pre-schools and out of school clubs have been graded by Ofsted as either "good" or "outstanding".

The Childcare Act 2006 and 2016 (CA06/16) places a duty on Local Authorities to "secure sufficient childcare, so far as is reasonably practicable, for working parents, or parents who are studying or training for employment, for children aged 0-15 (or up to 18 for disabled children)" This duty requires Local Authorities to shape and support the development of childcare in their area to make it flexible, sustainable and responsive to the needs of the local community.

Within Gateshead, there have been no reports of unmet childcare demand. The Early Years and Childcare Service (EYCS) successfully bid for £615,850 in 2017 to create additional places in Crawcrook, Whickham South and Ryton.

The percentage of children in Gateshead achieving at least expected levels across the Early Learning Goals covering the three prime areas of learning in 2017/18 is

84.60%. This figure compares with the North East average of 79.20% and the national average of 79%.

There are some challenges which have been identified as follows:

- The early years entitlements are funded from the Early Years Block of the Dedicated Schools Grant. The amount Local Authorities receive from government has been challenged nationally. There is no commitment from Government to review funding allocations before 2020 and this may lead to some providers becoming unsustainable.
- Children's two-year integrated assessment provides an opportunity for health visitors and early years practitioners to identify children who would benefit from additional support at an early stage.
- This assessment requires review in order that it remains fit for purpose and informs effective allocation of resources.
- Childminder recruitment and retention is an issue
- Since 2012 there has been a national decrease in the number of childminders of 27%
- In Gateshead this figure stands at 31%
- Childminders generally provide the most flexible provision
- There is a recruitment campaign underway to increase the profile of childminding and to encourage and support to registration

There is an opportunity for non-working parents whose two year old is entitled to a 15 hour a week funded place, could be engaged and supported into training and/or employment. Originally, the two year old offer included this support to parents but this requirement was later dropped. It could be beneficial to create the capacity to be able to make contact with approximately 120 families per term, using the 30-hour entitlement as an incentive, once the child turns three.

The Committee also heard from Ryan Gibson, from the North East Local Enterprise Partnership. The North East LEP is a public, private and education partnership working together to improve the North East economy. The LEP has a North East Strategic Economic Plan for economic growth in the North East for the period 2014 – 2024. It sets out what we are good at, our targets to create more and better jobs and details how we are going to deliver them. The LEP's role in delivering the SEP is to provide Strategic Leadership, secure maximum investment and resources, raise the national profile of the region and work with partners on initiatives that will have the greatest economic impact.

It is important to have a SEP as it is recognised by government as the North East's principal economic policy document, it helps to identify interventions and investments to support growth and create more and better jobs and it is shared and owned by the region.

The SEP has six programmes of delivery one of which being skills. The Skills Challenges have been identified as follows:

- Ensuring workforce has the skills required
 - NE has a lower qualifications profile than England and forecasts indicate increasing demand particularly in technical skills levels
 - There is a gap in performance and outcomes between the best and lowest performing schools.
 - Employers report skills shortage vacancies and skills gaps within the existing workforce (increasing deficit in broad digital skills)
- Attracting and retaining workforce within the region
 - Relatively low levels of in-migration, we do have graduate gain but it could be higher
 - Aging population means we need to consider how best to retain (regain) older workers in the workforce.
- Supporting young people to understand the labour market to make informed choices
 - And providing them with the opportunity to have meaningful experiences of the world of work

Within the SEP the five areas of focus which have been identified are

- Excelling in technical and professional education
- Higher education
- Fuller working lives
- North East Ambition
- Education Challenge

The North East Ambition is that “Every young person in the North East should be able to identify routes to a successful working life.” In order to achieve this there will be a programme of activity centred around the Good Career Guidance Benchmarks currently being piloted, will ensure that all schools in the region are achieving the Benchmarks by 2024 and making use of the full range of information, advice and guidance (IAG) services and activities available.

By 2018 North East LEP will:

- Support every secondary school in their area that wishes to adopt the benchmarks
- Ensure that every secondary school in the area has at least one strategic Enterprise Adviser and is accessing the wider pool of Advisers for sector-specific or focussed activities
- Mentoring programmes – to ensure that ‘all and every’ student has access to the right type of guidance and support
- Develop and roll out a pilot Benchmark programme for primary schools in the North East LEP area

The North East LEP has gained learning from the pilot it has undertaken with the Gatsby Foundation, the Career Benchmarks are meant to achieve meaningful encounters with each and every student, the 8 Gatsby Benchmarks are to have:

- A stable careers programme

- Learning from Career and Labour Market Information
- Addressing the needs of each pupil
- Linking curriculum learning to careers
- Encounters with employers and employees
- Experiences of workplaces
- Encounters with further and higher education
- Personal guidance

There has been some significant progress made after the two years. It has been identified that a Careers Leader is crucial. Schools and Colleges are making rapid progress towards fully achieving the high standards of benchmarks. The rate of progress in year 1 is accelerated in year 2. Progress is more rapid when the careers leader is a member of the senior leadership team or reports to an active senior leadership team link who has responsibility for the strategic quality of careers education. The results have also demonstrated that it is possible to make significant and rapid progress – using the benchmarks as a framework – to carefully target improvements in schools/colleges of every type, size location and structure if this leadership is in place.

Ryan also pointed out a quote from the 'State of the Nation' Report 2017 which advised that The North East Local Enterprise Partnership has transformed careers support at local schools/colleges from the worst provision in the country to some of the best. Today it is leading the way on good-quality careers advice – a consequence of collaborative efforts to improve performance.

Other Local Enterprise Partnerships are being encouraged to follow the approach of the North East Local Enterprise Partnership, which works to improve carers support for young people by facilitating collaboration between employers, schools and colleges via joint groups and websites.

Concerted local efforts, of which careers support is one element, have also led to major successes in terms of youth unemployment in the North East. Local youth unemployment has almost halved since 2015 – falling from 23.4% to 13.5%.

Ryan advised the Committee how it is proposed to move forward in the North East and in Gateshead. A New National Careers Strategy has been launched. The New National Careers Strategy and updated Statutory Guidance is supported by a national implementation plan, lead by DfE with delegated delivery to the Careers and Enterprise Company who work through the LEPs.

In July 2018 the North East LEP were successful in securing a careers hub for the region – one of only 20 nationally. The career hubs will be established in October 2018 and will run for 2 years.

There are three aspects to the North East Ambition: Careers Hub,. We will create:

- A hub of 40 secondary schools (covering the entire North East LEP region).
- A hub of 10 colleges (including all of the regions 9 general FE Colleges and 1 Sixth Form College)

- A 'cornerstone hub' (supporting the other hubs and hub leads across the country)

The Committee were advised that initially no Gateshead schools were involved, however, through working in partnership with the Council, the LEP managed very quickly to engage the vast majority of Gateshead schools. A number of which have now been matched with enterprise leaders.

RESOLVED - That the presentations and the comments of the Committee be noted.

CPL11 OSC REVIEW - ROADS AND HIGHWAYS - PROGRESS UPDATE

The Committee received an update report on progress made since the final report was submitted to the Committee on 18 June 2018. The final report was taken to Cabinet in July.

Highway Maintenance

A specific members seminar has been arranged on this issue for 10 October. A progress report will be prepared for the OSC for the meeting in March 2019.

Short term funding measures in relation to closing the funding gap include:

- Achieving the top level in the Department for Transport's performance assessment approach which meant the risk of a cut of £138,000 has been averted.
- A review of practice in relation to road repairs to examine if there is further scope for streamlining and efficiencies

Options are under consideration for keeping members informed better in terms of highway defects and repairs and other transport ward issues.

Enforcement of Traffic Restrictions/Benefits of Joint Working with the Police.

At the conclusion of the review the Chair of the OSC wrote to the Police and Crime Commissioner on these matters. The Crime Commissioner forwarded the issue to the Chief Constable and the Service Director is undertaking correspondence with Sgt Sykes.

A members seminar took place on Speed Awareness on 5 September.

The issue of pavement parking is still undergoing discussions, currently this is something which can only be enforced by the Police. Officers are looking at whether new Anti Social Behaviour Legislation can be used. Councillors were also invited to identify hot spots within their ward and the police could perhaps park a car to assist in acting as a deterrent.

RESOLVED –

- (i) That the progress made be noted.
- (ii) That further progress reports be provided in due course.

CPL12 ANNUAL WORK PROGRAMME

The work programme report was presented to Committee. Changes to the work programme are highlighted in italics and a subject to agreement with the Chair and Vice Chair of the Committee.

RESOLVED - That the report be noted.

Chair.....

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TITLE OF REPORT: Consultation Responses – Gambling Statement of Principles**REPORT OF: Anneliese Hutchinson, Service Director, Development,
Transport & Public Protection, Communities & Environment**

SUMMARY

The draft Gambling Statement of Principles for 2019 – 2022 has been consulted on and the responses received and proposed changes are set out for consideration.

Purpose

The Communities and Place Overview and Scrutiny Committee is asked to consider the responses to the recent public consultation on the draft Gambling Statement of Principles for 2019 – 2022 and how the draft policy should be amended before returning to Cabinet on 20 November 2018 with a final policy for approval by Council.

Background

Gateshead Council is the licensing authority for the borough for the purposes of the Gambling Act 2005. The Act requires licensing authorities to prepare and publish a Statement of Principles every three years. The Statement sets out Gateshead Council's policy regarding premises and activities licensed or regulated under the Act.

The current statutory period of policy began on 18 January 2016 and ends on 17 January 2019 and a draft policy for the next period beginning 18 January 2019 has been prepared. This draft Statement of Principles is available at <http://www.gateshead.gov.uk/>, in the agenda folder for this meeting and in the Members Room. A schedule of changes is attached in Appendix 1.

Proposal

The policy was drawn up in consultation with all relevant groups and services within the Council and a widespread public consultation took place between 30 July and 19 October 2018. A list of consultees is attached in Appendix 2. The views of the Communities and Place Overview and Scrutiny Committee are sought on the responses received before a final statement of policy is drafted for consideration by Cabinet and approval by Council.

For consideration:

7 responses were received:

1. Councillor Brenda Clelland

Councillor Clelland questioned whether the reference to 'having had high blood pressure', referred to in section 4.1 Prevalence of Gambling and Gambling Harm in Gateshead, was correct;

For consideration:

Gerald Tompkins, Consultant in Public Health, responded as follows –
'Yes, a history of high blood pressure has been identified as a risk factor, and yes I'd agree it does seem odd. However, we also know there are higher rates of smoking and alcohol consumption amongst problem gamblers, both of which are associated with high blood pressure. There is also an issue of problem gambling among those who are economically inactive and it would be no surprise to find higher prevalence of high blood pressure in this group which includes the long-term sick; and there is of course greater levels of stress in this population, and stress is also linked to hypertension. High blood pressure therefore cuts across a number of the other risk factors.

Nevertheless. I'll look again at the wording of this section, as it might prove a distraction from the focus on other factors.'

Proposed new wording:

Replace:

'Factors associated with problem gambling include:

- being male
- being from Black/Black British, Asian/Asian British or other non-White backgrounds
- having low mental wellbeing
- having ever had high blood pressure.'

with

'The majority of problem gamblers are men, and the groups where the evidence base for vulnerability to gambling harm is strongest include the following:

- ethnic groups
- youth
- people with low IQ
- substance abuse/misuse
- poor mental health.

source: Gambling-related harm as a public health issue: Briefing paper for Local Authorities and local Public Health providers (Gambling Commission, February 2018).'

2. Councillor Neil Weatherley

Councillor Weatherley confirmed that he was content with the changes included in the draft Statement of Principles.

For consideration:

Agree

3. Jazz Chamley, Tyneside Services Manager, Gateshead Evolve

Ms Chamley confirmed that Evolve do not currently provide gambling services in Gateshead therefore it was not possible to comment on the draft Statement of Principles

For consideration:

Not applicable

4. Rob Burkitt, Lead – Shared Regulation and Better Regulation, Gambling Commission

Rob Burkitt confirmed that he was happy with the changes included in the draft Statement of Principles

For consideration:

Agree

5. Catherine Sweet, Head of Marketing and Communications, Gamcare

Gamcare sent the following generic response to all licensing authorities who consulted with the organisation.

‘The function of the Statement is to reflect locally specific gambling concerns and to reflect the Council’s wider strategic objectives. The active use of the Statement is one means by which you can make clear your expectations of gambling operators who have premises in your area. This allows operators to respond to locally specific requirements and adjust their own policies and procedures as required.

- A helpful first step is to develop a risk map of your local area so that you are aware of both potential and actual risks around gambling venues. A useful explanation of area-based risk-mapping has been developed with Westminster and Manchester City Councils, which gives some guidance on those who may be most vulnerable or at-risk of gambling-related harm. For more information please see www.geofutures.com/research-2/gambling-related-harm-how-local-space-shapes-our-understanding-of-risk/
- Consider that proposals for new gambling premises which are near hostels or other accommodation or centres catering for vulnerable people, including those with learning difficulties, and those with gambling / alcohol / drug abuse problems, are likely to adversely affect the licensing objectives set out by the Gambling Commission. This is also relevant regarding the proximity to schools, colleges and universities.

- A detailed local risk assessment at each gambling venue – pertinent to the environment immediately surrounding the premises as well as the wider local area – is a good way to gauge whether the operator and staff teams are fully aware of the challenges present in the local area and can help reassure the Local Licensing Authority that appropriate mitigations are in place.
- Does the operator have a specific training programme for staff to ensure that they are able to identify children and other vulnerable people, and take appropriate action to ensure they are not able to access the premises or are supported appropriately?
- Does the operator ensure that there is an adequate number of staff and managers are on the premises at key points throughout the day? This may be particularly relevant for premises situated nearby schools / colleges / universities, and/or pubs, bars and clubs.
- Consider whether the layout, lighting and fitting out of the premises have been designed so as not to attract children and other vulnerable persons who might be harmed or exploited by gambling.
- Consider whether any promotional material associated with the premises could encourage the use of the premises by children or young people if they are not legally allowed to do so.

We would suggest that the Local Licensing Authority primarily consider applications from GamCare Certified operators. GamCare Certification is a voluntary process comprising an independent audit assessment of an operator's player protection measures and social responsibility standards, policy and practice. Standards are measured in accordance with the GamCare Player Protection Code of Practice. If you would like more information on how our audit can support Local Licensing Authorities, please contact mike.kenward@gamcare.org.uk

For consideration:

Gateshead Council is already committed to mapping risk relating to gambling-related harm and this is reflected in the draft Statement of Principles.

Inspections undertaken of all gambling premises in the borough ensure that local risk assessments, staff training programmes, staffing levels, layout of premises and promotional materials are regularly reviewed.

No further change to the proposed Statement of Principles is necessary in response to this consultation response.

6. Gosschalks Solicitors, on behalf of the Association of British Bookmakers

In addition to a substantial generic response, the Association of British Bookmakers has made the following specific comments:

- Paragraph 4.1 is headed 'Prevalence of Gambling and Gambling Harm in Gateshead' and then indicates that there is no local data currently available on the prevalence of gambling in Gateshead. Instead, this section seeks to extrapolate figures from the Natcen Social Research 'Gambling Behaviour in Great Britain in 2015'. We respectfully submit that if figures are to be extrapolated, they should be extrapolated from more recent figures based on England alone. The Gambling Commission, in association with NHS Digital has published figures (on the Gambling Commission website) from the Health Survey England 2016 and if the national lottery is excluded, that the figure is reduced to 42% of people in England. These figures also show that 0.7% of people in England identified as problem gamblers. On the basis that more recent and more local figures are available, this paragraph should be amended to reflect this.
- Paragraph 4.7 contains a list of 3 bullet points detailing matters that the Licensing Authority expects local risk assessments to consider as a minimum. The second bullet point refers to areas of 'high deprivation'. This bullet point should be deleted. The relative affluence of an area can have no bearing on any risk to the licensing objectives unless the Licensing Authority has pre-determined that persons within the area are automatically vulnerable or more likely to commit crime as a result of gambling. We are certain that this pre-determination has not been made.
- Paragraph 7.10 requires that licensees have a full understanding of the principles of mental capacity set out in the Mental Capacity Act 2005. This paragraph should be deleted and replaced with a paragraph that requires that gambling operators ensure staff receive training to ensure that those staff are able to recognise behavioural signs of vulnerability.

For consideration

With respect to Paragraph 4.1 replace:

'This suggests 63% of adults (aged 16+) had gambled in the previous year, or 45% if we exclude the National Lottery – this is equivalent to 75,400 people. The great majority of these will be non-problem or low-risk gamblers, but a small proportion will be at moderate risk or be problem gamblers. Nationally, it is estimated less than 1% of the population is a problem gambler, and this equates to just over 1000 people locally, most of whom (more than 90%) will be men.'

with

'This suggests 56% of adults (aged 16+) had gambled in the previous year, or 42% if we exclude the National Lottery draws – this is equivalent to 70,200 people. The great majority of these will be non-problem or low-risk gamblers, but a small proportion will be at moderate risk or be problem gamblers. Nationally, it is estimated less than 1% of the population is a problem gambler, and this equates to nearly 1200 people locally, most of whom

(around 85%) will be men; additionally there will be about 1800 local people who are at moderate risk of gambling-related harm.'

With respect to Paragraph 4.7, 'areas of high deprivation' can be removed given the requirement to consider vulnerability, which we should base on the list of risk factors, all of which we can map and which will have distribution very similar to deprivation.

With respect to Paragraph 7.10 it is not felt that the ABB proposal is sufficient and that staff need both an understanding of the risk factors and what they should do if someone is vulnerable. It is recommended that the Statement of Principles is not amended.

7. Tim Briton, Legal and Democratic Services

Tim Briton responded as follows:

The proposed amendments help to update and clarify the Statement of Principles, and are supported by Legal Services.

I note that the Gambling Commission have suggested that the Council does not have the ability to control the number of betting machines in premises or the nature of those machines. This is addressed by section 181(1)(a) of the Act. There are other Councils that also make reference to this power in their Statements of Principles, eg eg Tamworth, Spelthorne and Leeds. I would propose not making this amendment to the Statement of Principles.'

For consideration

Rob Burkitt, Lead – Shared Regulation and Better Regulation, Gambling Commission has clarified that Section 181(1)(a) of the Gambling Act 2005 allows licensing authorities to limit self service betting terminals rather than fixed odds betting terminals which are actually Category B gaming machines. On that basis the proposed change to the Statement of Principles should remain.

Contact:
Elaine Rudman
Trading Standards, Licensing & Enforcement Manager
Extension 3911



Review of Gambling Act 2005 Statement of Principles 18.1.2016 – 17.1.2019

DRAFT FOR CONSULTATION - SCHEDULE OF CHANGES

Section	Change
Foreword	Insert Councillor's name and their Foreword once Statement of Principles finalised
1 Introduction and Consultation	Change 'Guidance to Licensing Authorities (4 th edition)' to 'Guidance to Licensing Authorities (5 th edition)' Date of the Full Council when the Final Statement of Principles is approved to be inserted once this has happened
2 Strategic Context	<p>Replace 2.1 – 2.2 with</p> <p>2.1 Gateshead Council's 5 year corporate plan agreed in March 2018 includes the following pledges:</p> <ul style="list-style-type: none"> - putting people and families at the heart of everything we do - tackling inequality so people have a fair chance - supporting our communities to support themselves and each other - investing in our economy to provide sustainable opportunities For employment, innovation and growth across the borough - working together and fighting for a better future for Gateshead <p>2.2 Gateshead Strategic Partnership's vision for Gateshead as described in Vision 2030 is '<i>local people realising their full potential, enjoying the best quality of life in a healthy, equal, safe, prosperous and sustainable Gateshead</i>'. This Statement of Principles plays an important role in realising this vision.</p> <p>Updated to reflect the Council's 5 year plan agreed in March 2018.</p>
4 Local Context	<p>Replace 4.1 - 4.5 with:</p> <p><u>Prevalence of Gambling and Gambling Harm in Gateshead</u></p> <p>4.1 No local data is currently available on the prevalence of gambling in Gateshead. However, there is national data. This suggests 63% of adults (aged 16+) had gambled in the previous year, or 45% if we exclude the National Lottery – this is equivalent to 75,400 people.</p> <p>The great majority of these will be non-problem or low-risk gamblers, but a small proportion will be at moderate risk or be problem gamblers. Nationally, it is estimated less than 1% of the population is a problem gambler, and this equates to just over 1000 people locally, most of whom (more than 90%) will be men.</p>

	<p>Factors associated with problem gambling include:</p> <ul style="list-style-type: none"> • being male • being from Black/Black British, Asian/Asian British or other non-White backgrounds • having low mental wellbeing • having ever had high blood pressure. <p>4.2 Gateshead Council acknowledges that problem gamblers are more likely than other people to experience the following harms:</p> <ul style="list-style-type: none"> • financial harms: overdue utility bills; borrowing from family friends and loan sharks; debts; pawning or selling possessions; eviction or repossession; defaults; committing illegal acts like fraud, theft, embezzlement to finance gambling; bankruptcy etc • family harms: preoccupied with gambling so normal family life becomes difficult; increased arguments over money and debts; emotional and physical abuse, neglect and violence towards spouse /partner and/or children; relationship problems and separation/divorce • health harms: low self esteem; stress-related disorders; anxious, worried or mood swings; poor sleep and appetite; substance misuse; depression, suicidal ideas and attempts; etc • school/college/work harms: poor school, college or work performance; increased absenteeism; expulsion dismissal <p>4.3 Gateshead Council is committed to developing an improved understanding of the prevalence of gambling and gambling harm in the borough so that applicants, licensees and Members of the Licensing Committee have access to the best information available. The outcome of research projects and best practice from across the UK will be considered as it becomes available and adopted as a means of gathering and presenting relevant data where appropriate.</p> <p><u>Local Licensing Guidance</u></p> <p>4.4 In addition to having an understanding of the prevalence of gambling and gambling harm in Gateshead, it is important for applicants and licensees to have an understanding of the different localities within the Borough, their different characters and challenges, both of which can change over time depending on a range of factors. From time to time the Council may therefore publish and update local licensing guidance documents on its website. The Council will draw on the expertise and knowledge of all those who can contribute to the development of this guidance.</p>
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	<p>4.5 This guidance will seek to include a wide range of information that is relevant to those who seek to and currently carry on licensable activities within an area, for instance –</p> <ul style="list-style-type: none"> • the physical environment (including the proximity of sensitive premises) • existing licensed premises • relevant health data • crime and/or disorder hotspots • known areas of congregation • local initiatives • local concerns about the promotion of the licensing objectives (including from Ward Members, community leaders, GPs, schools, etc) <p>4.6 The local licensing guidance will be presented to the Council's Licensing Committee from time to time.</p> <p>4.7 The Council will expect that applicants and licensees have regard to the local licensing guidance when considering their activities and any appropriate control measures.</p> <p>These changes are to reflect the fact there are some difficulties in understanding the prevalence of gambling and gambling harm in a particular area but commits the Council to making every effort to obtain relevant data.</p> <p>The changes also reflect the need for information to be gathered and shared about localities which should be taken into account by those seeking to carry out and those who currently carry out gambling activities in the borough.</p> <p><u>Local Risk Assessments</u></p> <p>Remove 'From 6 April 2016' as the requirement for local risk assessments is well embedded now.</p> <p><u>Gateshead Community Safety Board</u></p> <p>Replace</p> <p>Licensees are expected to have regard to any such initiatives from time to time</p> <p>with</p> <p>The Community Safety Board will engage with those carrying out gambling activities where any such issues arise.</p> <p>This change is to reflect the way that the Community Safety Board will engage with gambling operators where necessary.</p>
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10 Licensing Objective: Protecting children and other vulnerable people from being harmed or exploited by gambling	<p>Replace section 10.6</p> <p>In seeking to protect vulnerable people the Licensing Authority will include people who gamble more than they want to, people who gamble beyond their means, and people who may not be able to make informed or balanced decisions about gambling, perhaps due to a mental impairment, alcohol or drugs.</p> <p>with</p> <p>In seeking to protect vulnerable people the Licensing Authority will include people who gamble more than they want to, people who gamble beyond their means, and people who may not be able to make informed or balanced decisions about gambling, perhaps due to intellectual disability, an addiction or mental ill health.</p> <p>insert</p> <p>10.7 In seeking to protect children and other vulnerable people from being harmed or exploited by gambling, the licensing authority considers gambling related harm to include a consideration of the potential harm or neglect caused to them by family members and carers who are problem gamblers.</p> <p>to reflect the Council's view that problem gambling has a wider impact than on problem gamblers themselves</p>
15 Conditions of Licence	<p>15.5 replace 'young persons' with 'other vulnerable people' to reflect the wording of the Gambling Act 2005.</p>
18 Betting	<p>delete section 18.3:</p> <p>18.3 The Licensing Authority has the power to restrict the number of fixed odds betting terminals, their nature and the circumstances in which they are made available. It will not generally exercise this power though unless there are good reasons to do so taking into account, among other things, the size of the premises and the level of management and supervision especially where vulnerable people are concerned.</p> <p>as the Council has been advised by the Gambling Commission that licensing authorities do not have this power</p>
26 General Principles	<p>Section 26.2 (2)</p> <p>Replace 'Gateshead Protection of Vulnerable Adults Multi Agency Committee' with 'Gateshead Safeguarding Adults Board'</p> <p>to reflect the correct name of the body</p> <p>Insert 'Training of staff to recognise vulnerability to gambling harm'</p> <p>to reflect the importance that Gateshead Council places on this issue</p>

33 Enforcement	<p>Section 33.7</p> <p>replace list of primary authority agreements with:</p> <ul style="list-style-type: none">• William Hill - City of Westminster• Ladbrokes Coral Group - Milton Keynes• Welcome Break - Reading• Paddy Power - Reading• MOTO - Reading <p>as there are new Primary Authority agreements since the approval of the previous Statement of Principles</p>
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Gambling Statement of Principles 2019 - 2022

List of Consultees

- All Gateshead Council Members
- All Responsible Authorities relevant to Gateshead Licensing Authority under the Gambling Act 2005
- Northumbria Police and Crime Commissioner
- Services and Groups in Gateshead Council (Legal and Democratic Services; Communities & Environment; Public Health - Care, Wellbeing and Learning)
- All licensing authorities in the North East Region
- The Gambling Commission
- All businesses and persons holding authorisation to carry out gambling activities in the borough of Gateshead
- All regional CCGs (Newcastle Gateshead; North Durham; North Tyneside; Northumberland; South Tyneside; Sunderland)
- All regional NHS Foundation Trusts (Gateshead Health; Newcastle on Tyne; Northumbria Healthcare; County Durham and Darlington; South Tyneside)
- Gambling treatment providers/charities (Gateshead Evolve; Gamcare; Gambler's Anonymous; National Problem Gambling Clinic; GambleAware; Gordon Moody Association)

The Consultation was posted on the Gambling Regulation page and the Consultation page of the Council website between 30 July and 19 October 2018.

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TITLE OF REPORT:	Review to Address Skills Shortages & Increase Employment Opportunities – Second Evidence Gathering Session
REPORT OF:	Paul Dowling, Strategic Director, Communities & Environment Caroline O'Neill, Strategic Director, Care, Wellbeing & Learning

SUMMARY

This report gives detail of the second evidence gathering session that will take place on the 29th October 2018. The views of the Committee are being sought on the evidence presented.

Background

1. Communities and Place Overview and Scrutiny Committee agreed that the focus of its review in 2018/19 will be working to address skills shortages and increase employment opportunities.
2. The review will help the Committee to have a truly holistic view of the current skills and employment position and the challenges we face both now and, in the future, as well as looking at best practice in other areas which could be developed in Gateshead.
3. The Committee will also consider how we or our partners currently work; highlight gaps in provision and identify more effective partnership working opportunities for the benefit of our residents and their ability to access employment opportunities, with a view to agreeing a set of recommendations.

Purpose of this session

4. The scoping report, agreed by OSC on the 18th June 2018, laid out the position in Gateshead in terms of skills and employment. Broadly, these are:
 - Whilst skills levels are improving, Gateshead continues to have a higher than average number of residents with no/low-level skills and a lower than average number with high-level skills.
 - Levels of benefit dependency and health-related issues remain significantly higher than national comparisons.

- A mismatch of skills, both nationally and locally exists, with research¹ showing large mismatches between skills young people are developing and the jobs available.
 - Challenges exist between learner supply and employer demand when trying to address the wider skills needs of the economy.
 - National research shows 1 in 5 workers in elementary type roles are classed as underemployed and 13% of part-time workers are people who could not find a full-time job. This is particularly concerning given the nature of Gateshead's employment base, with just under 40% of employees in entry level jobs² and just over 25% of the working age population working part-time.
5. This is the second in a series of evidence gathering sessions being undertaken for this review, the first of which looked at early years, preparedness for school and the importance of parental employment as well as careers and work inspiration for young people pre-16. The purpose of this session is to look at two key areas of development; extra-curricular activity at school and post-16 learning.
6. This session will hear three presentations of ten minutes from:
- Matthew Waterfield, Principal, Emmanuel College
 - Kevin Marston, Assistant Principal, Gateshead College
 - Kevin Pearson, Principal LearningSkills Manager, Gateshead Council
7. Matthew will provide an overview of the vocational and co-curricular options on offer to students at Emmanuel College, including the importance of that offer being well supported by a wide range of local businesses. He will also talk about how the school works closely with their Business Ambassador to support their work towards achieving the Gatsby benchmarks in Careers Education.
8. Kevin Marston will provide an overview of the Government's/Department for Education's drive to reform Technical Education by the introduction of Tech or T Levels, as well as discussing the need to deliver parity in relation to vocational training verses more academic routes such as A Levels. This work comes in response to employers reporting that learners are not displaying the core behaviours and skills they require for their business needs from the current vocational models. Kevin will discuss what Gateshead College, as an Outstanding Provider, is doing to support these reforms in our region and the timelines for implementation.
9. Kevin Pearson will provide an overview on the changes in post-16 funding both nationally and locally. He will also look at the benefits of learning and how this supports the Council's Thrive agenda as well as learningSkills' delivery of provision to disadvantaged groups and its ability to reach deprived communities.

Issues to Consider

10. When considering the evidence outlined above, the Committee may wish to consider the following:

¹ Research by the Centre for Economic and Social Inclusion on the behalf the LGA

² SOC 2010 Major Group 6-9, Nomis 2018

- Based on current population, the 16-18 cohort will increase from just over 1,800 in 2016 to approximately 2,268 in 2022
- Participation in Apprenticeships is significantly higher than the national average, however, lower levels of uptake of advanced and higher Apprenticeships
- Disproportionately low numbers of BAME and LDD Apprenticeship participation
- Slightly higher than average percentage of young people in Gateshead are in vocational provision
- 88% of young people in Gateshead, one of the highest in the region, go on to further education at Key Stage 4 – in 2013, 46% stayed on at school, 34% went on to FE colleges and 8% took up an Apprenticeship.
- Recommendations of an independent panel on technical education, chaired by Lord Sainsbury include students having the choice of either an academic or technical pathway. Under the latter, they can opt for either a two-year, college-based programme (including compulsory work experience), or an employment-based programme – most likely an apprenticeship. After this, they can progress to higher technical education, a degree apprenticeship or a higher apprenticeship.
- How this will impact on providers who currently deliver post – 16 technical education and training including schools with 6th form provision.
- Impact on the local economy and employers (SMEs and micro businesses), considering other recent reforms such as Apprenticeship Levy.
- Sectors where there is most need, such as Digital, but where there is difficulty in engagement in T Levels due to concerns over capacity, size of organisation and areas around intellectual property.
- The role of all in ensuring that all young learners are given the right advice and guidance and are signposted to the right pathway, in particular pre-16 schools and 6th forms.
- Lord Baker's response to schools highlighting the need to be more open and honest including IAG that may result in learners not going to 6th forms and on to Tech programmes of study instead.

Future evidence gathering sessions

11. As agreed in the scope, future evidence gathering sessions will cover the following:

December

- Post-18 HE
- In-work progression/career development

January

- Skills for the unemployed

March

- Increasing employment opportunities for local people

Recommendation

12. It is recommended that the Committee:

- Gives its views on the evidence presented
- Notes the proposals outlined at point 11 of the report, as the focus for future evidence gathering sessions.

Contact: **Sarah Douglas**

Ext: **2030**

TITLE OF REPORT: Annual Work Programme

REPORT OF: Sheena Ramsey, Chief Executive
Mike Barker, Strategic Director, Corporate Services and Governance

Summary

The report sets out the provisional work programme for Communities and Place Overview and Scrutiny Committee for the municipal year 2018/19.

1. The Committee's provisional work programme was endorsed at the meeting held on 23 April 2018 and Councillors have agreed that further reports will be brought to future meetings to highlight current issues / identify any changes/additions to this programme.
2. Appendix 1 sets out the work programme as it currently stands. Any changes proposed to the programme are set out in bold and italics for ease of identification.

Recommendations

3. The Committee is asked to
 - a) Note the provisional programme;
 - b) Note that further reports on the work programme will be brought to the Committee to identify any additional policy issues, which the Committee may be asked to consider.

Contact: Angela Frisby

Extension: 2138

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Communities & Place OSC 2018/19 Work Programme	
18 June 2018	<ul style="list-style-type: none"> • Constitution / role and remit • The Council Plan – Year End Assessment and Performance Delivery 2017-18 • OSC Review of the Council and Partner's Approach to Roads and Highways – Final Report • OSC Review - Work to address skill shortages and increase employment opportunities - Scoping Report and Evidence Gathering • Verbal Update - TWAM/Beamish • Work Programme
17 Sept 2018	<ul style="list-style-type: none"> • OSC Review – Work to address skill shortages and increase employment opportunities - Evidence Gathering • OSC Review of the Council's and Partner's Approach to Roads and Highways – Monitoring Report • Work Programme
29 Oct 2018	<p><u>Part 1 of Agenda</u></p> <ul style="list-style-type: none"> • <i>Adhoc Policy Issue – Gambling Statement of Principles</i> <p><u>Part 2 of Agenda</u></p> <ul style="list-style-type: none"> • OSC Review – Work to address skill shortages and increase employment opportunities - Evidence Gathering • Work Programme
10 Dec 2018	<ul style="list-style-type: none"> • OSC Review – Work to address skill shortages and increase employment opportunities -Evidence Gathering - • The Council Plan – Six Monthly Assessment of Performance and Delivery 2018 -19 • <i>GO Gateshead Sport and Leisure – Progress Update – moved from 17 Sept – agreed with Chair</i> • Work Programme
28 Jan 2019	<ul style="list-style-type: none"> • OSC Review –Work to address skill shortages and increase employment opportunities - Evidence Gathering • Managing the Environment – waste/litter/dog fouling - Progress Update • Work Programme
11 March 2019	<ul style="list-style-type: none"> • OSC Review –Work to address skill shortages and increase employment opportunities - Evidence Gathering • The Flood and Water Management Act 2010: Annual Progress Report • Beamish - Annual Update • Management of Highways – potholes /traffic

	lights/street lights – Progress Update
	<ul style="list-style-type: none"> • Work Programme
29 April 2019	<ul style="list-style-type: none"> • OSC Review – Work to address skill shortages and increase employment opportunities - Final Report • OSC Review of the Council's and Partner's Approach to Roads and Highways – Monitoring Report • Annual Report of the Gateshead Housing Customer Scrutiny Panel • Annual Work Programme Review

Issue to slot in

- **Postal Provision**
- **Air Quality Issues.**